## Message Text

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R 201640Z JAN 77 FM AMEMBASSY ROME TO SECSTATE WASHDC 2266 DEPT TREAUSRY WASHDC INFO USMISSION EC BRUSSELS

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E.O. 11652: N/A TAGS: EFIN, IT

SUBJECT: CONVERSATION WITH TREASURY MINISTER STAMMATI

SUMMARY: STAMMATI DESCRIBED TO ECMIN HIS CONCERNS ON THE LIRA, GOVERNMENT EXPENDITURES AND LABOR COSTS. HE SAW NECESSITY FOR EARLY RESOLUTION OF LABOR COST PROBLEM SO THAT GOI CAN CONCLUDE IMF STANDBY BY END OF FEBRUARY. STAMMATI HOPES TO VISIT WASHINGTON TO MEET WITH SECRETARY BLUMETHAL IN NEAR FUTURE. END SUMMARY.

1. IN DINNER CONVERSATION WITH ECMIN JANUARY 19, TREASURY MINISTER STAMMATI DESCRIBED HIS CONCERNS AS FOLLOWS ON WHAT HE TERMED THE THREE MOST IMMEDIATE ECONOMIC ISSUES FACING ITALY:

(A) THE LIRA. WHILE CONCEDING THAT THE LIRA HAD HELD UP QUITE WELL THIS WEEK, I.E., SINCE DROP IN PRIOR DEPOSIT FROM 40 PERCENT TO 25 PERCENT AND FRACTIONAL REDUCTION IN FOREIGN EXCHANGE TAX, STAMMATI SAW LATE FEBRUARY AS BEING CRUCIAL PERIOD BECAUSE LIRA WILL BE LARGELY "UNCOVERED" WHEN PRIOR DEPOSIT IS LOWERED TO 10 PERCENT ON MARCH 1, BY WHICH TIME FOREIGN LIMITED OFFICIAL USE

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EXCHANGE TAX WILL HAVE EXPIRED. SINCE CONFIDENCE AND EXPECTATIONS ARE SIGNIFICANT CONTRIBUTORS TO DETERMINATION OF VALUE OF LIRA, IT IS VERY IMPORTANT THAT PRESENT UNCERTAINTY OVER ECONOMIC POLICIES AND SITUATION (PARTICULARLY WITH REFERENCE TO LABOR COSTS AND IMF STANDBY--SEE BELOW) BE OVERCOME. STAMMATI DID NOT VIEW ITALY'S FOREIGN EXCHANGE POSITION AS COMFORTABLE. RATHER, HE POINTED OUT THAT NON-GOLD RESERVES

BARELY COVER COMMERCIAL FOREIGN DEBT DUE IN 1978 (ABOUT \$3 BILLION). THE NECESSITY, HE SAID, IS FOR GOI TO KNOW WHERE LIRA EXCHANGE RATE WILL "SETTLE".

(B) GOVERNMENT EXPENDITURE. STAMMATI CONFIRMED THAT HE WAS CONCENTRATING EFFORTS ON PROBLEM OF LOCAL GOVERNMENT BUDGETARY DEFICITS. HE STATED THAT ALTHOUGH HE WAS UNDER SEVERE PRESSURE FROM SOME LOCAL GOVERNMENTS (HE SPECIFICALLY MENTIONED TURIN'S PCI MAYOR) TO PROVIDE ASSISTANCE WITH THEIR FINANCIAL PROB-LEMS, CONTINUATION OF THE EXISTING SITUATION OF LARGELY UN-CONTROLLED BORROWING HAD TO BE TERMINATED. CORE OF STAMMATI'S PROPOSAL IS CONSOLIDATION BY CASSA DEI DEPOSITI E PRESTITI OF LOCAL GOVERNMENT SHORT-TERM DEBT AT 15 PERCENT INTEREST (ON 10 YEAR BONDS) INSTEAD OF PREVAILING 24 PERCENT COMMER-CIAL BANK SHORT-TERM CREDIT. ACCORDING TO STAMMATI, LOCAL GOVERNMENTS ARE PRESSING FOR 9 PERCENT INTEREST RATE (ON 35 YEAR BONDS), WHICH WOULD BE HIGHLY CONCESSIONARY AND OBVIOUSLY IMPOSSIBLE. APART FROM SHORT-TERM DEBT CONSOLIDATION, FIRST STEPS MUST BE TAKEN TO LEVY CONTROLS OVER LOCAL GOVERNMENT SPENDING.

(C) LABOR COSTS. STAMMATI READILY AGREED IT WAS UNFORTUNATE FOR PSYCHOLOGICAL AS WELL AS SUBSTANTIVE REASONS THAT AGREEMENT HAD NOT BEEN REACHED ON SOME BOLD, CLEAR MEASURES TO CONTROL INCREASE IN LABOR COSTS, E.G., DELAY IN PERIODIC ADJUSTMENT OF SCALA MOBILE FROM QUARTERLY TO SEMI-ANNUALLY, RATHER THAN PROCEEDING ON BASIS OF SERIES OF LESS CLEAR-CUT AND LESS EASILY CALCUABLE MEASURES DESIGNED TO ADD UP TO REASONABLY SIGNIFICANT LIMIT ON INCREASE IN LABOR COSTS. HE NOTED LIMITED OFFICIAL USE

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THE MANY PROPOSALS WHICH HAD BEEN MADE BY UNION CONFEDERATIONS, SOME OF WHICH WOULD CONTRIBUTE TO REDUCING LABOR COSTS. HOW-EVER, HE WAS DOUBTFUL THAT UNION-INDUSTRY NEGOTIATIONS COULD PROGRESS BEYOND THAT POINT (HE GAINED THAT IMPRESSION FROM BRIEF TELEPHONE CONVERSATION WITH CONFINDUSTRIA PRESIDENT CARLI THAT DAY AND FROM WHAT HE DESCRIBED AS NECESSITY FRO UNION LEADERS TO POSTURE). ACCORDINGLY, HE CLEARLY FELT THAT IT WAS TIME FOR GOI TO TAKE ACTION TO RESOLVE LABOR COST ISSUE -- A VIEW WHICH WAS ALSO EXPRESSED BY FINANCE MINISTER PANDOLFI IN SEPARATE CONVERSATION WITH ECMIN. STAMMATI MENTIONED HIS OWN PROPOSAL, WHICH HE SAID UNIONS HAD REJECTED, I.E., LIMITA-TION OF ESCALATOR POINTS IN 1977 (NOW ESTIMATED AT AROUND 24) TO 16, WHICH WOULD BE GRANTED PREFERABLY ON DIMINISHING BASIS OR ELSE 4 POINTS EACH QUARTER. ON THIS PROPOSAL, AS ON OTHERS, STAMMATI REMARKED IT WAS DIFFICULT TO KNOW THE "REAL" ATTITUDE OF LABOR.

2. STAMMATI FELT STRONGLY THAT IT WAS ESSENTIAL FOR GOI TO CONCLUDE STANDBY AGREEMENT WITH IMF BY END OF FEBRUARY. HE

INDICATED THAT LABOR COST WAS REMAINING OUTSTANDING ISSUE AND THEREFORE NECESSARY FOR GOI TO MOVE TOWARD SOLUTION. STAMMATI REMARKED THAT STANDBY WAS IMPORTANT NOT SO MUCH FOR \$1 BILLION ITALY WOULD OBTAIN BUT FOR CERTIFICATE OF "GOOD CONDUCT" WHICH IMF WOULD GIVE ITALY. HE NOTED THAT ATTITUDE OF U.S. WOULD BE CRITICAL IN DETERMINING IMF POLICY AND IN THAT CONNECTION HE REMARKED THAT HE HOPED TO VISIT WASHINGTON IN NEAR FUTURE TO MEET WITH TREASURY SECRETARY BLUMENTHAL. VOLPE

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